

Message Text

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ORIGIN EB-11

INFO OCT-01 EUR-25 ADP-00 SS-15 NSC-10 CIEP-02 CAB-09

CIAE-00 COME-00 DODE-00 INR-10 NSAE-00 RSC-01 FAA-00

SSO-00 NSCE-00 L-03 DOTE-00 /087 R

DRAFTED BY EB/ AN: MHSTYLES: VLV

4/5/73 EXT. 21232

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EB/ OA - MR. MEADOWS

EUR/ NE - MR. BURNS (DRAFT)

EUR - MR. SPRINGSTEEN (DRAFT)

CIEP - MR. FLANIGAN (DRAFT)

NSC - MR. CLIFT (DRAFT)

S/ S - MR. BARNES

EB/ TT - MR. WALDMANN

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FM SECSTATE WASHDC

TO AMEMBASSY DUBLIN IMMEDIATE

C O N F I D E N T I A L STATE 063753

E. O. 11652: GDS

TAGS: ETRN, EI

SUBJECT: CIVAIR - LANDING RIGHTS

REF: DUBLIN 412, 413, 414, 415

1. IN FINAL EFFORT ACHIEVE AGREEMENT, WE CAN ACCEPT MOST OF GOI COUNTERPROPOSALS WITH RESPECT TO SCHEDULED LANDING RIGHTS, BUT NOT RPT NOT ITS PROPOSAL ON CHARTERS. NOT ONLY IS TYPE OF TRADE SUGGESTED HERE TOTALLY CONTRARY US AVIATION POLICY, BUT DEAL ON IRISH BASIS WOULD BE VIEWED BY US SUPPLEMENTAL AIRLINES AS A SELL- OUT. GIVEN CONCESSIONS WE HAVE ALREADY MADE (PARTICULARLY ONE CARRIER AND NO BEYOND RIGHTS), EVEN US SCHEDULED AIRLINES ARE NOT GOING TO REGARD THIS AS GOOD DEAL. (PAA HAS INDICATED ITS VIEW THAT DUBLIN WITHOUT BEYOND RIGHTS MAY NOT EVEN BE VIABLE IN WINTER

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MONTHS.) VALUE OF CHARTER RIGHTS REQUEST BY IRISH (ESTIMATED DOLS 8 MILLION) WOULD FAR EXCEED ECONOMIC VALUE OF DUBLIN LANDING RIGHTS. US WOULD BE PREPARED TO GRANT NORMAL OFF- ROUTE CHARTER TREATMENT TO IRISH AIRLINES IF IRISH FIRST REFUSAL REQUIREMENT IS DROPPED AS PREVIOUSLY INDICATED TO FORMER PRIME MINISTER LYNCH-

2. AMBASSADOR REQUESTED RESPOND TL NOT YET RECEIVED AND MAY BE PENDING CONSIDERATION OF OUR COMMENTS.) BULK OF SPEECH IS DEVOTED TO OUTLINE OF PROPOSED AGENDA FOR THE MEETINGS. THIS CORRESPONDS GENERALLY WITH DESCRIPTION OF SPEECH GIVEN US EARLIER (REFTEL) EXCEPT FOR ADDITION OF PECAEFUL NUCLEAR EXPLOSION (PNE) TOPIC. SPEECH ALSO CONTAINS REQUEST FOR US AND USSR TO SUBMIT THOROUGH TECHNICAL INFORMATION ON NON- SEISMOLIGICAL MEANS OF DETECTION AND IDENTIFICATION. OKA SAID THIS REFERRED TO SATELLITES.

3. IN RESPONSE TO OKA' S REQUEST FOR DELEGATION COMMENTS ON DRAFT, USDELOFF SAID JAPANESE SHOULD NOT EXPECT US CONTRIBUTION ON TOPIC OF STAELLITES AND REITERATED OUR ARGUMENTS IN FAVOR OF DROPPING POLITICALLY CONTROVERSIAL PNE ISSUE FROM AGENDA. OKA SAID HE PERSONALLY SHARED OUR VIEW ON PNE ISSUE, AS DID THEIR VISITING SEISMOLOGIST. HE COMMENTED THAT AMB. NISIBORI, HOWEVER, FELT THAT PUTTING PNE ISSUE ON AGENDA WOULD BE " BAIT" FOR LURING PARTICIPATION OF ARGENTINA AND BRAZIL (REFTEL). DELOFF WARNED THAT IT COULD HAVE OPPOSITE EFFECT ON OTHER MEMBERS WHOSE PARTICIPATION WAS MORE IMPORTANT AND HE REVIEWED PAST CONTROVERSIES ON THIS ISSUE. OKA SAID JAPANESE WOULD RECONSIDER THEIR POSITION ON THIS POINT. (WE UNDERSTAND THAT BRITISH DEL, WHOM JAPANESE HAVE ASLO CONSULTED ON THEIR SPEECH, HAS ALSO ARGUED AGAINST INCLUDING POLITICALLY CONTENTIOUS SUBJECTS ON PROPOSED AGENDA.)

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4. AS ORIGINALLY DRAFTED, JAPANESE SPEECH WOULD HAVE SOUGHT CCD AGREEMENT TO CONVENING OF MEETINGS " IN ACCORDANCE WITH" OUTLINED AGENDA. OKA AGREED, HOWEVER, TO US DELOFF' S REQUEST THAT AGENDA TOPICS BE PRESENTED IN SPEECH MERELY AS A JAPANESE SUGGESTION AS TO WHAT EXPERTS SHOULD CONSIDER.

5. OKA INDICATED THAT JAPANESE WANTED EXPERTS PARTICIPATING IN MEETINGS TO REACH AGREED CONCLUSIONS ON AGENDA ITEMS AND THEN PUBLISH THEM. DELOFF INDICATED THIS WOULD BE UNACCEPTABLE TO USG. HE POINTED OUT THAT INFORMAL MEETINGS WERE TRADITIONALLY OFF- THE- RECORD AND WERE FACILITATED BY THIS VERY FACT. HE OBSERVED THAT ONE COULD PERHAPS ENVISAGE INCLUDING SOME GENERAL STATEMENT IN CCD' S YEAR- END REPORT TO EFFECT THAT SIGNIFICANT AND HELPFUL EXCHANGES HAD TAKEN PLACE AT THE INFORMAL MEETINGS AS WAS DONE LAST YEAR ON SUBJECTS OF CW AND CCD PROCEDURES. HOWEVER, AN ATTEMPT TO REACH AN AGREED ASSESSMENT OF VERIFICATION TECHNOLOGY AND OF THRESHOLD- TYPE PROPOSALS WOULD BE FRUITLESS AND LEAD TO EMBROILMENT IN THE TYPE OF POLITICAL ISSUES AND JUDGMENTS THAT MEETINGS SUCH AS THESE SHOULD INSTEAD SEEK TO AVOID. OKA SAID HE HAD ANTICIPATED OUR NEGATIVE REACTION TO THIS
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